



## **TASK FORCE ON COMBATING HUMAN TRAFFICKING**

# **NATIONAL ACTION PLAN ON COMBATING HUMAN TRAFFICKING for the period 2015-2017**

**adopted by the Austrian government**

**coordinated by the  
Federal Ministry for European and International Affairs**

 **EUROPE  
INTEGRATION  
FOREIGN AFFAIRS**  
FEDERAL MINISTRY  
REPUBLIC OF AUSTRIA

## INTRODUCTION

Human trafficking is a grave violation of the most fundamental human rights. The actual number of victims as well as the illegal financial profits of the perpetrators can only be estimated, however, available data<sup>1</sup> clearly suggest that trafficking in human beings is one of the most profitable illegal business sectors with a comparably low risk for the perpetrators: estimated annual revenues of at least 32 Billion US-Dollars<sup>2</sup> compare with only a few convictions. Furthermore, only a small number of victims are actually identified as such.

Austria is affected by human trafficking both as a transit country and target destination. Human trafficking in Austria predominantly involves cases of sexual exploitation, labour exploitation, forced begging and child trafficking. Most of the victims are nationals of eastern EU member States and other European third States, some from Africa (mostly Nigeria) and Asia (mostly Philippines). The victim protection institutions LEFÖ-IBF, MEN VIA and other NGOs, as well as “Drehscheibe” established by the City of Vienna’s Municipal Department 11 provide care and support for a total of 250-300 individuals per year.

Austria is a party to all relevant international legal instruments on combating human trafficking including the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, supplementing the United Nations Convention against Transnational Organised Crime (UNTOC) since 2005 and the Council of Europe Convention on Action against Trafficking in Human Beings since 2006. By 1 August 2013 Austria has implemented EU-Directive 2011/36/EU on preventing and combating trafficking in human beings and protecting its victims.

To reflect a comprehensive approach in combating human trafficking, the Task Force on Combating Human Trafficking (TF-HT) was set up as the Austrian coordination mechanism by a Ministerial Council Resolution (cf. item no. 22 of the Council Resolution Minutes No. 70 of 9 November 2004) headed by the Federal Ministry for Europe, Integration and International Affairs. Within the Task Force, representatives of all competent ministries, the federal provinces and non-governmental organisations (NGOs) cooperate closely. On 10 March 2009, an Austrian Diplomat, Director General Ambassador Dr. Elisabeth Tichy-Fisslberger was appointed first National Coordinator on Combating Human Trafficking (cf. item 13 of the Council Resolution Minutes No. 10) and chairperson of the Task Force on Combating Human Trafficking. Within the Task Force, individual working groups on child trafficking (headed by the Federal Ministry for Family and Youth), prostitution (headed by the Federal Ministry for Education and Women) and on labour exploitation (headed by the Federal Ministry for Labour, Social Affairs and Consumer Protection) have been set up.

The main tasks of the TF-HT and its working groups include the preparation and implementation of the Austrian national action plans as well as regular reporting to the Federal Government, the National Assembly and the European Commission. Moreover, the Federal Ministry for Europe,

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<sup>1</sup> United Nations – UNODC Global Report [http://www.unodc.org/documents/data-and-analysis/glotip/GLOTIP\\_2014\\_full\\_report.pdf](http://www.unodc.org/documents/data-and-analysis/glotip/GLOTIP_2014_full_report.pdf); ILO on Forced Labour (including forced sex work) <http://www.ilo.org/global/topics/forced-labour/publications/profits-of-forced-labour-2014/lang--en/index.htm>; EU-Eurostat <http://ec.europa.eu/anti-trafficking/node/4810>;

<sup>2</sup> [http://www.unodc.org/documents/human-trafficking/UNVTF\\_fs\\_HT\\_EN.pdf](http://www.unodc.org/documents/human-trafficking/UNVTF_fs_HT_EN.pdf).

Integration and International Affairs annually organises a public event on the occasion of the EU Anti-Trafficking Day in October. The Task Force serves as the national contact point for, *inter alia*, the EU, international organisations and governments of third States.

Annual and triennial reports cover the work of the Task Force and all activities related to combating human trafficking.<sup>3</sup> The First Austrian Report on Combating Human Trafficking for the period of 2007-2009 (cf. item 13 of the Council Resolution Minutes No. 10) was adopted on 10 March 2009, the Second Austrian Report for the period of 2009-2011 on 20 March 2012 (cf. item 20 of the Council Resolution Minutes No. 135). The Third Austrian Report on Combating Human Trafficking for the period of 2012-2014, as well as the National Action Plan 2015-2017 and the reports of the working groups on child trafficking, prostitution and labour exploitation will be submitted to the Austrian Government and National Assembly.

The working groups on child trafficking and prostitution were set up in 2007 and have already produced two reports (for the period of 2007-2009 and 2009-2011) preceding the recent report for the period of 2012-2014. The working group on human trafficking for the purpose of labour exploitation was set up in 2012 and will submit a report for the first time this year. All three working groups proved to be very useful platforms for information exchange and discussions as well as for the operative implementation of practical measures. Hence, the next national action plan envisages their continuation.

Close collaboration with the federal provinces, whose representatives are members of the Task Force and its working groups, is of key importance. The second annual event with representatives of the federal provinces was held on 8 July 2013 in Graz and the third annual event on 3 June 2014 in Linz. In the course of the evaluation of the implementation of the Council of Europe Convention on Action against Trafficking in Human Beings by Austria, the Council of Europe Expert Committee GRETA visited Austria on 11 December 2014.

Representatives of civil society, including non-governmental organisations, play an active role in the Task Force and its working groups and in preparing and implementing the national action plan. The institutionalised collaboration in this framework between authorities and NGOs ensures a realistic assessment, whether national measures are successful in terms of a victim-centred approach. Likewise, the investigative work of the police and criminal proceedings benefit from the involvement of victim protection institutions from the very beginning. This cooperation has contributed significantly to successful legal proceedings against perpetrators. There are several NGOs in Austria that are actively involved in combating human trafficking. The NGO LEFÖ-IBF (Intervention Centre for Trafficked Women) has a special position insofar, as it acts, unlike other NGOs, on the basis of a government mandate granted under Art. 25 of the Austrian Security Police Act. Accordingly, LEFÖ-IBF is mentioned in the National Action Plan as responsible for the implementation of certain measures. Other players such as the NGO ECPAT Austria, the research institution Ludwig Boltzmann Institute of Human Rights and since 2014 the support institution for male victims of human trafficking MEN VIA, have also become members of the Task Force and important partners regarding the preparation and implementation of the National Action Plan 2015-2017. However, the TF-HT also collaborates closely with other national NGOs and institutions.

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<sup>3</sup> all reports are available at <http://www.bmeia.gv.at/en/european-foreign-policy/human-rights/priorities-of-austrian-human-rights-policy/combating-trafficking-in-human-beings/>;

Due to the expertise of the Task Force, Austria takes up a competent and active role in combating human trafficking on a European and international level and contributes to and launches several initiatives. Austria intensively collaborates with international organisations including UNODC (United Nations Office on Drugs and Crimes in Vienna), the Council of Europe, the OSCE (Organisation for Security and Cooperation in Europe) and the IOM (International Organisation for Migration). Austria is also actively involved in the network of National Rapporteurs (Berichterstatter) or Equivalent Mechanisms on Human Trafficking of the European Union chaired by the EU Anti-Trafficking Coordinator.

Up until now, three national action plans have been adopted by the Federal Government (for the period of 2007-2009, cf. item 24 of the Council Resolution Minutes No. 8 of 28 March 2007, for the period of 2009-2011, cf. item 13 of the Council Resolution Minutes No. 10 of 10 March 2009, for the period of 2012-2014, cf. item 20 of the Council Resolution Minutes No. 135 of 20 March 2012). The national action plans reflect the comprehensive approach taken in combating human trafficking and cover national and international coordination and cooperation, prevention, victim protection, criminal prosecution as well as evaluation and monitoring.

The fourth National Action Plan 2015-2017 builds on prior action plans but also includes new elements derived from practical experience, recommendations of the working groups and evaluations by international organisations (in particular the GRETA monitoring mechanism of the Council of Europe).

Chapter I, entitled “National and International Coordination and Cooperation”, deals with activities aimed at further developing the Task Force, strengthening cooperation with the federal provinces and the social partners as well as participation and collaboration in programmes and projects at a European and international level.

Measures contained in Chapter II, entitled “Prevention”, are geared towards raising awareness of the Austrian population and among specifically identified occupational groups of the issue of human trafficking. The chapter also includes activities on strengthening the legal framework for preventive measures. Entitled “Victim Protection”, Chapter III contains activities which contribute to identifying potential victims of human trafficking as well as measures aimed at ensuring the provision of comprehensive counselling, care and support as well as improving the social integration of victims of human trafficking. This chapter also includes specific supplementary measures relating to the protection of child victims. The actions outlined in Chapter IV “Criminal Prosecutions” contain activities for the assessment of existing legal rules (pertaining to the area of criminal law) as well as cooperation between NGOs and law enforcement authorities. Chapter V, entitled “Evaluation and Monitoring”, assesses the measures against human trafficking Austria has taken thus far and aims for extended research in this field.

Austria has implemented important measures in all areas of combating human trafficking. Still, efforts must be consequently continued. Therefore, the next National Action Plan provides for the continuation of training and sensitisation measures and contains the following priorities:

The working group on human trafficking for the purpose of labour exploitation has made significant progress, by, for instance, developing indicators for the identification of victims of labour exploitation. Further activities should build on these efforts. Furthermore, criminal provisions regarding exploitation should be analysed as to their adequacy.

In the field of victim protection, enhanced access to the labour market including qualification measures, compensation and the application of the non-punishment clause will be addressed.

Challenges remain as far as access to compensation for victims of human trafficking, in particular the enforcement of awarded compensation, are concerned. In order to achieve that victims receive the awarded compensation and to prevent perpetrators from benefitting from criminal activities, the possibility of enacting further legal provisions in this area, also in light of international experience, should be assessed.

The work by the working group on child trafficking on a draft instruction manual for the identification and support of victims of child trafficking, which is already quite advanced, should be finalised as soon as possible. The cross-linking and training of all relevant stakeholders, in particular in the federal provinces, should be enhanced.

The Task Force promotes further developing the legal framework and will thus examine potential accession to new legal instruments of the ILO (International Labour Organisation) and the Council of Europe as well as improvement of national laws.

One of the major challenges that remain is to improve the situation in countries of origin. Despite budgetary constraints, further projects and international cooperation against human trafficking must be supported. In light of the still unknown budgetary means for the implementation of the National Action Plan 2015-2017, activities with financial implications may only be implemented according to the financial means available.

## I. National and International Coordination and Cooperation

### Objective 1

#### Strengthening coordination and cooperation at national and international level

	<i>Actions</i>	<i>Time-table</i>	<i>Responsibilities/Implementation</i>	<i>Indicators</i>
<b>I.1.</b>	Continuation of the activities performed by the Task Force on Combating Human Trafficking (TF-HT)	Year 1-3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/agencies/institutions/federal provinces/partner organisations	Meetings, report
<b>I.2</b>	Continuation of the activities performed by the Working Group on “Child Trafficking” established under the TF-HT	Year 1-3	<b>Federal Ministry for Family and Youth</b> in cooperation with competent ministries/federal provinces/partner organisations	Meetings, report
<b>I.3</b>	Continuation of the activities performed by the Working Group on “Prostitution” established under the TF-HT	Year 1-3	<b>Federal Ministry for Education and Women’s Affairs</b> in cooperation with competent ministries/agencies/institutions/federal provinces/partner organisations	Meetings, report
<b>I.4</b>	Continuation of the activities performed by the Working	Year 1-3	<b>Federal Ministry of Labour,</b>	Meetings, report

	Group on “Human Trafficking for the Purpose of Labour Exploitation” established under the TF-HT		<b>Social Affairs and Consumer Protection</b> in cooperation with competent ministries/federal provinces/agencies/institutions/partner organisations	
<b>I.5</b>	Regular exchange of information with representatives of the federal provinces ( <i>Bundesländer</i> ) within the framework of TF-HT and working group meetings	Year 1-3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/federal provinces/agencies/institutions/partner organisations	Report, preparation of a list of contact persons
<b>I.6</b>	Staging of an annual event with representatives of the federal provinces on province-specific thematic priorities	Year 1-3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/federal provinces/agencies/institutions/partner organisations	Staging of the event, report
<b>I.7</b>	Regular exchange of information with representatives of foreign diplomatic representations in Austria on specific issues and topics	Year 1-3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/agencies/institutions/partner organisations	Measures focusing on the respective thematic priorities, report
<b>I.8</b>	Active and continuous participation/presence of members of the TF-HT in national and international	Year 1-3	<b>The respective competent ministries</b> in cooperation	Contribution/report

	bodies/conferences/events, dealing with the topic of human trafficking		with competent agencies/institutions/partner organisations	
<b>I.9</b>	Seconding experts to/participation of experts in national and international projects focusing on combating human trafficking	Year 1-3	<b>The respective competent ministries</b> in cooperation with competent agencies/institutions/partner organisations	Contribution/report
<b>I.10</b>	Regular exchange of information with representatives of the social partners within the framework of the TF-HT and working group meetings	Year 1-3	<b>The respective competent ministries</b> in cooperation with competent agencies/institutions/partner organisations	Report
<b>I.11</b>	Staging of an event with representatives of the social partners on specific issues and topics	Year 1-3	<b>The respective competent ministries</b> in cooperation with competent agencies/institutions/partner organisations	Staging of the event, report
<p><b><u>Objective 2</u></b>  <b>Fighting poverty and increasing human security in partner countries</b></p>				
	<b><i>Actions</i></b>	<b><i>Time-table</i></b>	<b><i>Responsibilities/ Implementation</i></b>	<b><i>Indicators</i></b>
<b>I.12</b>	Repatriation/return of migrants, particularly of victims of human trafficking, undertaking utmost efforts to ensure reintegration and security in the country of origin by way of a coordinated support programme within the framework of projects (including e.g. risk	Year 1-3	<b>Federal Ministry of the Interior, ADA/ADC<sup>4</sup>, LEFÖ-IBF</b> in cooperation with competent ministries/agencies/	Implemented projects; implementation reports

<sup>4</sup> Austrian Development Cooperation

	assessment, monitoring, support), exchange of information for family tracing		institutions/ partner organisations	
<b>I.13</b>	Support/development of projects focusing on the implementation of preventive measures (e.g. awareness-raising and information events/campaigns as well as promotion of the economic activities of vulnerable groups, particularly women and girls)	Year 1-3	<b>ADA/ADC</b> in cooperation with competent ministries/agencies/institutions/partner organisations	Implemented projects/project report and/or documentation
<b>I.14</b>	Support/development of projects focusing on the implementation of measures aimed at victim protection, particularly promotion of victim-protection institutions offering psychological, medical and legal counselling and support as well as vocational training activities	Year 1-3	<b>ADA/ADC</b> in cooperation with competent ministries/agencies/institutions/partner organisations	Implemented projects/project report and/or documentation
<b>I.15</b>	Promotion of projects in the field of cross-border exchange, capacity building, mutual learning and networking of institutions and (civil society) organisations, including with respect to identification of victims of human trafficking and gender-based crime, counselling, advice and support, criminal justice	Year 1-3	<b>ADA/ADC</b> in cooperation with competent ministries/agencies/institutions/partner organisations	Implemented projects/project report and/or documentation
<p><b><u>Objective 3</u></b>  <b>Strengthening cooperation and coordination at bilateral, EU and international level</b></p>				
	<b><i>Actions</i></b>	<b><i>Time-table</i></b>	<b><i>Responsibilities/Implementation</i></b>	<b><i>Indicators</i></b>
<b>I.16</b>	Development/promotion of the cooperation between the Federal Ministry of the Interior and „Drehscheibe Wien“ with priority countries, in the context of combating child trafficking	Year 1-3	<b>Federal Ministry of the Interior, City of Vienna</b> in cooperation with the competent agencies/institutions/ partner organisations	Supported activities, report

<b>I.17</b>	Examination of the possibility of EU co- financing as well as active participation in EU tenders and calls for projects	Year 1-3	<b>The competent ministries</b> or partner organisations	Implemented projects, project report
<b>I.18</b>	Support for projects in the framework of international organisations	Year 1-3	<b>Federal Ministry for European and International Affairs, the competent ministries</b>	Supported activities, report
<b>I.19</b>	Support for the <i>UN Trust Fund</i> for victims of human trafficking	Year 1-3	<b>Federal Ministry for European and International Affairs</b>	Supported activities, report
<b>I.20</b>	Support for the regional project „ <i>Preventing and Combating all Forms of Trafficking in Women: Improving Transnational Coordination and Cooperation; Developing and Strengthening Networks and Partnerships with Third Countries</i> ” ( <i>Regionale Implementierungsinitiative</i> ) with a special focus on labour exploitation (in particular trafficking in women) and collection of data	Year 1-3	<b>Federal Ministry for Education and Women’s Affairs, Federal Ministry of Labour, Social Affairs and Consumer Protection</b> , the competent ministries	Supported activities, report
<b>I.21</b>	Conducting bilateral operational consultations as well as exchange of best practices with EU Member States, particularly the Schengen enlargement states Bulgaria and Romania, aimed at preventing and combating human trafficking		<b>Federal Ministry of the Interior</b> in cooperation with competent ministries, agencies/institutions/ partner organisations	Supported activities, report
<b>I.22</b>	Conducting bilateral operational consultations as well as exchange of best practices with other countries of origin, aimed at preventing and combating human trafficking		<b>Federal Ministry of the Interior</b> in cooperation with competent ministries, agencies/institutions/ partner organisations	Supported activities, report

## **II. Prevention**

<b>Objective 1</b>				
<b>Raising public awareness/sensitisation of the public to all dimensions of human trafficking</b>				
	<b>Actions</b>	<b>Time-table</b>	<b>Responsibilities/Implementation</b>	<b>Indicators</b>
<b>II.1</b>	Staging an annual event on the topic of human trafficking aimed at attracting public attention on EU Anti-Trafficking Day on 18 October.	Year 1-3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/agencies/institutions/partner organisations	Staging of the event, report
<b>II.2</b>	Promotion and presentation of the exhibition „Human Trafficking – Slavery of the 21st Century“ directed at youths and young adults and as part of certain events	Year 1-3	<b>Federal Ministry for European and International Affairs, Federal Ministry for Education and Women’s Affairs, Federal Ministry of the Interior</b> , in cooperation with competent ministries/agencies/institutions/partner organisations	Presentation of the exhibition, report
<b>II.3</b>	Creation of a web exhibition based on the travelling exhibition „Human Trafficking – Slavery of the 21st Century“ and provision of accompanying material	Year 1	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/agencies/institutions/partner organisations	Web exhibition
<b>II.4</b>	Participation in/promotion of target group-oriented information activities on the topic of human trafficking	Year 1-3	<b>The respective competent ministries</b> in cooperation with competent agencies/institutions/partner organisations	Information activities

<b>II.5</b>	Revising, updating and disseminating the existing information material on human trafficking placing a special focus on labour exploitation (e.g. adapting the existing decree directed at labour inspectors)	Year 1-3	<b>The respective competent ministries</b> in cooperation with competent agencies/institutions/partner organisations	Information material/folders and dissemination of information material/folders
<b>II.6</b>	Sensitisation of media representatives	Year 1-3	<b>Federal Ministry for European and International Affairs / Federal Ministry of the Interior</b> in cooperation with competent agencies/institutions/partner organisations	Information, discussion, event
<b>II.7</b>	Sensitisation of embassy staff and domestic staff employed by diplomatic staff in Austria on the rights of private and domestic workers	Year 1-3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries and LEFÖ-IBF	Information, discussion, event
<b>II.8</b>	Updating of the information provided on the internet on the topic of human trafficking , including the homepage of the European Commission: <a href="http://www.ec.europa.eu/anti-trafficking">www.ec.europa.eu/anti-trafficking</a>	Year 1-3	<b>The respective competent ministries</b>	Information on the internet
<b>II.9</b>	Raising awareness on the hotline installed by the Federal Criminal Intelligence Service	Year 1-3	<b>Federal Ministry of the Interior</b> in cooperation with competent ministries/ agencies/institutions/partner organisations	Report

## **Objective 2**

**Sensitisation/Awareness raising among specifically identified occupational groups on all dimensions of human trafficking**

	<b><i>Actions</i></b>	<b><i>Time-table</i></b>	<b><i>Responsibilities/ Implementation</i></b>	<b><i>Indicators</i></b>
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<b>II.10</b>	Conducting training seminars for law enforcement officers	Year 1-3	<b>Federal Ministry of the Interior, LEFÖ- IBF</b> in cooperation with federal provinces/ competent ministries/agencies/ institutions/partner organisations	Number of training events conducted, report
<b>II.11</b>	Conducting training seminars for staff members of the alien and asylum authorities	Year 1-3	<b>Federal Ministry of the Interior</b> , LEFÖ-IBF, in cooperation with competent ministries, agencies/ institutions/partner organisations	Number of training events conducted, report
<b>II.12</b>	Supporting training seminars on the topic of child trafficking with a special focus on cooperation with the federal provinces and within the federal provinces, aimed at promoting multi-stakeholder cooperation (materials, expertise)	Year 1-3	<b>Federal Ministry for Family and Youths, Federal Ministry of the Interior</b> in cooperation with federal provinces/competent ministries/agencies/ institutions/partner organisations	Number of training events conducted, report
<b>II.13</b>	Conducting training seminars for military personnel abroad	Year 1-3	<b>Federal Ministry of Defence and Sports</b> in cooperation with federal provinces/competent agencies/institutions/partner organisations	Number of training events conducted, report
<b>II.14</b>	Conducting training seminars for embassy staff, in particular consulate staff working at the Austrian representations abroad	Year 1-3	<b>Federal Ministry for European and International Affairs, LEFÖ- IBF</b> in cooperation with federal provinces/competent ministries/ agencies/institutions/partner	Number of training events conducted, report

			organisations	
<b>II.15</b>	Conducting training seminars for judges and prosecutors	Year 1-3	<b>Federal Ministry of Justice</b> in cooperation with LEFÖ-IBF, federal provinces/competent ministries/agencies/institutions/partner organisations	Number of training events conducted, report
<b>II.16</b>	Conducting sensitisation activities (such as training events) on the topic of human trafficking for the purpose of labour exploitation, in particular with respect to inspection of workplaces and work realities	Year 1-3	<b>Federal Ministry of Labour, Social Affairs and Consumer Protection, Federal Ministry of Finance, Federal Ministry of Justice, LEFÖ-IBF</b> in cooperation with federal provinces/competent ministries/agencies/institutions/partner organisations	Number of sensitisation activities (training events) conducted, report
<b>II.17</b>	Preparation and publication of an information folder on legally compliant inter-country adoption	Year 1-3	<b>Federal Ministry for Family and Youths, Federal Ministry of the Interior, Federal Ministry for European and International Affairs, Federal Ministry of Justice, Federal Provinces</b>	Folder, dissemination to all competent authorities

### **Objective 3**

#### **Strengthening of the legal framework of preventive actions**

	<b><i>Actions</i></b>	<b><i>Time-table</i></b>	<b><i>Responsibility/Implementation</i></b>	<b><i>Indicators</i></b>
<b>II.18</b>	Examination of the possibility of ratification of the ILO Convention (No. 189) concerning decent work for domestic workers, 2011	Year 1-2	<b>Federal Ministry of Labour, Social Affairs and Consumer Protection</b> in cooperation with competent ministries and federal provinces	Report (on presentation to the National Assembly)
<b>II.19</b>	Examination of the possibility of ratification of the ILO Protocol 2014 to the Convention on Forced Labour, 1930	Year 1-2	<b>Federal Ministry of Labour, Social Affairs and Consumer Protection</b> in cooperation with competent ministries and federal provinces	Report (on presentation to the National Assembly)
<b>II.20</b>	Continued development of the provisions concerning the protection of domestic workers of diplomatic staff in Austria by the Federal Ministry for European and International Affairs	Year 1	<b>Federal Ministry for European and International Affairs</b>	Report
<b>II.21</b>	Examination, whether experiences gathered have been taken into account concerning measures directed at the protection of domestic workers of diplomatic staff for the benefit of other potentially vulnerable groups of employees in Austria	Year 1-3	<b>Federal Ministry of Labour, Social Affairs and Consumer Protection</b> in cooperation with the Federal Ministry for European and International Affairs and competent agencies/institutions/partner	Report

			organisations	
<b>II.22</b>	Examination of the possibility of ratification of the Council of Europe Convention against organ trafficking	Year 1-2	<b>Federal Ministry of Justice</b> in cooperation with competent ministries	Report (on presentation to the National Assembly)

### III. Victim Protection

#### Objective 1

#### Improved cooperation in identifying potential victims of human trafficking

	<i>Actions</i>	<i>Time-table</i>	<i>Responsibility/Implementation</i>	<i>Indicators</i>
<b>III.1</b>	Preparation of a decree by the Federal Ministry of the Interior concerning nationwide support for victims of human trafficking including safeguarding rights of victims nationwide; Evaluation of the implementation and, if necessary, adaption	Year 1	<b>Federal Ministry of the Interior</b> in cooperation with competent ministries/ agencies/institutions/ partner organisations and LEFÖ-IBF	Decree, report
<b>III.2</b>	Promotion of sensitisation regarding the identification of victims in custody pending deportation, accommodated in initial reception centres and in other concerned authorities' facilities by specially trained experts as well as accompanying monitoring by the Human Rights Advisory Council at the Federal Ministry of the Interior of sensitisation activities regarding the identification of victims in custody pending deportation and their protection	Year 1-3	<b>Federal Ministry of the Interior</b> in cooperation with LEFÖ-IBF and competent ministries/ agencies/ institutions/partner organisations	Report
<b>III.3</b>	Adaption and communication of indicators for the	Year 1	<b>Federal Ministry of the</b>	Catalogue of criteria

	identification of victims of human trafficking for the purpose of labour exploitation for supervisory authorities		<b>Interior, Federal Ministry of Finance, Federal Ministry of Justice, Federal Ministry of Labour, Social Affairs and Consumer Protection, LEFÖ-IBF</b> in cooperation with federal provinces and partner organisations	
<p><b><u>Objective 2</u></b>  <b>Comprehensive counselling, care and support as well as enhanced social integration of victims of human trafficking</b></p>				
	<b><i>Actions</i></b>	<b><i>Time-table</i></b>	<b><i>Responsibilities/ Implementation</i></b>	<b><i>Indicators</i></b>
<b>III.4</b>	Evaluation of the status quo regarding access to medical care for victims of human trafficking until the issuance of a „special protection“ residence title	Year 1-3	<b>Federal Ministry for Education and Women’s Affairs, Federal Ministry of the Interior</b> , respective competent ministries in cooperation with LEFÖ-IBF, federal provinces	Report
<b>III.5</b>	Evaluation of the practical implementation of opportunities to access the labour market including skills development activities	Year 1-3	<b>Federal Ministry of Labour, Social Affairs and Consumer Protection</b> in cooperation with federal provinces, the Federal Ministry for Education and Women’s Affairs, LEFÖ-IBF	Report

<b>III.6</b>	Range of support services prior to the victim's voluntary return focusing on conducting a risk analysis in line with the relevant quality standards of such an analysis and for safe return and reintegration	Year 1-3	<b>Federal Ministry of the Interior</b> in cooperation with competent ministries/ agencies/institutions/ partner organisations / LEFÖ-IBF	Report
<b>III.7</b>	Continued development of support services for male victims of human trafficking	Year 1-3	<b>Federal Ministry of Labour, Social Affairs and Consumer Protection, Federal Ministry of the Interior and the respective competent ministries</b> in cooperation with MEN-VIA and LEFÖ-IBF	Report
<b>III.8</b>	Accompanying evaluation of the application of domestic regulations governing the residence of victims of human trafficking and, if necessary, development of proposals for solutions	Year 1-3	<b>Federal Ministry of the Interior/Federal Ministry for European and International Affairs/ Federal Ministry of Justice/ Federal Ministry for Education and Women's Affairs</b> in cooperation with competent ministries, federal provinces, LEFÖ-IBF	Report
<b>III.9</b>	Examination of the needs-oriented capacity adaptation of LEFÖ-IBF and/or the existing services provided to victims	Year 1-3	<b>Federal Ministry of the Interior, Federal Ministry for Education and Women's Affairs</b>	Report
<b>III.10</b>	Assessment of the implementation of the non-punishment regulation	Year 2-3	<b>Federal Ministry of Justice, Federal Ministry of the Interior</b> in cooperation with the federal provinces and	Report

			partner organisations	
<b>Objective 3</b>				
<b>Implementation of specific activities relating to the protection of child victims</b>				
	<b>Actions</b>	<b>Time-table</b>	<b>Responsibilities/ Implementation</b>	<b>Indicators</b>
<b>III.11</b>	Finalisation of the concept aimed at enhanced cooperation between the competent federal and province authorities (Behörden der Bundesländer) in identifying and supporting victims of child trafficking (NRM-National Referral Mechanism) and submission of this concept to the competent authorities for review of implementation	Year 1	<b>Federal Ministry for Family and Youths (WG-CT)</b> in cooperation with the Federal Ministry for European and International Affairs, Federal Ministry of the Interior, Federal Ministry of Justice, federal provinces and partner organisations	Concept, report
<b>III.12</b>	Ongoing communication between the competent federal and province authorities on the implementation of the concept aimed at identifying and supporting victims of child trafficking (NRM – National Referral Mechanism)	Year 1-2	<b>Federal Ministry for Family and Youths (WG-CT)</b> in cooperation with the Federal Ministry for European and International Affairs, Federal Ministry of the Interior, Federal Ministry of Justice, federal provinces and partner organisations	Minutes of meetings; addressing the issue at the respective meeting of representatives of the federal provinces; outcome report
<b>III.13</b>	Cross-linking of all participating agencies (governmental and non-governmental) and discussion on a uniform standard of support, care and accommodation of victims of child trafficking	Year 2-3	<b>Federal Ministry for Family and Youth (WG-CT)</b> in cooperation with the Federal Ministry for European and International Affairs, competent ministries and partner organisations, in	Report and, if necessary, pilot models for the implementation

			particular child and youth welfare of the federal provinces as well as establishments for unaccompanied minor refugees	
<b>III.14</b>	Ongoing sensitisation of the affected agencies regarding adequate accommodation and support of victims of child trafficking throughout Austria	Year 2-3	<b>Federal Ministry for Family and Youths (WG-CT)</b> in cooperation with the Federal Ministry for European and International Affairs, competent ministries, federal provinces and partner organisations	Report
<b>III.15</b>	Training seminars for employees in the area of child and youth welfare in all federal provinces	Year 1-3	<b>Federal Ministry for Family and Youths (WG-CT)</b> in cooperation with the Federal Ministry for European and International Affairs, competent ministries, federal provinces and partner organisations	Report
<b>III.16</b>	Examination of the possibility of deploying teams of experts in the federal provinces for the identification and clarification of potential incidences of child trafficking	Year 2-3	<b>Federal Ministry for Family and Youths (WG-CT)</b> in cooperation with the Federal Ministry for European and International Affairs, competent ministries, federal provinces and partner organisations	Report

III.17	Assessment of the usefulness of the "Guardianship" Models <sup>5</sup> or alternative models for the support of potential under-age victims of human trafficking in Austria based on the recommendations of the FRA <sup>6</sup>	Year 2-3	<b>Federal Ministry for Family and Youth (WG-CT), Federal Ministry for European and International Affairs</b> , in cooperation with competent ministries, federal provinces and partner organisations	Report
III.18	Assessment of the approaches taken in repatriating children and development of a comprehensive nationwide concept towards optimizing the return/repatriation in line with children's rights and expansion of the partnership network to ensure the child's best interest	Year 1-3	<b>Federal Ministry for Family and Youth (WG-CT), Federal Ministry of the Interior</b> in cooperation with federal provinces and competent ministries and partner organisations	Report/concept

#### **Objective 4**

#### **Improving the possibilities for compensating victims of human trafficking**

	<i>Actions</i>	<i>Time-table</i>	<i>Responsibilities/ Implementation</i>	<i>Indicators</i>
III.19	Evaluation of access to compensation and assessment of improvements	Year 1-3	<b>Federal Ministry of Justice</b> , in cooperation with competent ministries/ agencies/ institutions/partner organisations	Report

### **IV. Criminal Prosecution**

<sup>5</sup> Appointment of a person of trust for the attendance of a potential victim with regard to all activities (status of residency, health, education, assessment of a child's welfare)

<sup>6</sup>EU-FRA&European Commission (2014): Guardianship for children deprived of parental care. A handbook to reinforce guardianship systems to cater for the specific needs of child victims of trafficking

<b>Objective 1</b>				
<b>Improving activities in the field of criminal prosecution</b>				
	<b>Actions</b>	<b>Time-table</b>	<b>Responsibilities/Implementation</b>	<b>Indicators</b>
<b>IV.1</b>	Evaluation of the adaptation of the regulations under (criminal) law and the relevant jurisprudence on human trafficking, in particular with regard to the implementation of directive 2011/36/ EU on combating trafficking in human beings	Year 1-3	<b>Federal Ministry of Justice</b> in cooperation with competent ministries/ agencies/institutions/partner organisations	Report
<b>IV.2</b>	Examination and, if necessary, improvement of the cooperation between NGO's and law enforcement authorities	Year 1-3	<b>Federal Ministry of Justice</b> in cooperation with the Federal Ministry of the Interior, LEFÖ-IBF	Report
<b>IV.3</b>	Illustration and analysis of the regulation under (criminal) law as regards the factual conditions of exploitation	Year 1-2	<b>Federal Ministry of Justice</b> in cooperation with competent ministries/ agencies/institutions/partner organisations	Report
<b>V. Evaluation/Monitoring</b>				
<b>Objective 1</b>				
<b>Improvement of the data available on human trafficking</b>				
	<b>Actions</b>	<b>Time-table</b>	<b>Responsibilities/Implementation</b>	<b>Indicators</b>

<b>V.1</b>	Improving the collection of data included in the criminal statistics prepared by police authorities with respect to human trafficking based on the guidelines published in connection with the statistics project conducted by the Federal Ministry of the Interior/IOM on the standardisation of the collection of data on human trafficking within the EU, taking account of the provisions on data protection and in accordance with the relevant work undertaken at EU level	Year 1-3	<b>Federal Ministry of the Interior</b> in cooperation with competent ministries/ agencies/ institutions/partner organisations	Published statistical data
<b>V.2</b>	Participation in the project „ <i>Towards a pan-European monitoring system on trafficking in human beings</i> “ promoted by the EU and under the leadership of Portugal	Year 1-3	<b>Federal Ministry of the Interior</b> in cooperation with competent agencies/ institutions/partner organisations	Supported activities, report
<b>V.3</b>	Enhancement of the collection and recording of cases settled by courts and convictions for trafficking in human beings (enabling the compilation of all offences leading to convictions in the criminal statistics prepared by courts, enabling the registration of the victim's date of birth, gender and nationality in the electronic dockets kept by judicial authorities)	Year 1-3	<b>Federal Ministry of Justice</b>	Findings prepared by the WG on improving the data basis of criminal justice statistics
<b>V.4</b>	Preparation of an annual operational status report on human trafficking in Austria including trends and developments	Year 1-3	<b>Federal Ministry for the Interior</b> in cooperation with competent ministries/ agencies/institutions/partner organisations	Report
<b>V.5</b>	Establishment of a working group on data collection and creation of the relevant conditions necessary for the collection of conclusive data	Year 1-3	<b>Federal Ministry of the Interior / Federal Ministry for European and International Affairs</b> in cooperation with competent agencies/institutions/partner organisations	
<b>V.6</b>	Collection of statistical data for various purposes including	Year 1-3	<b>Federal Ministry for</b>	Report

	reporting to the European Commission		<b>European and International Affairs</b> in cooperation with competent ministries/ agencies/ institutions/partner organisations	
<b><u>Objective 2</u></b> <b>Enhanced research on the topic of human trafficking</b>				
	<b><i>Actions</i></b>	<b><i>Time-table</i></b>	<b><i>Responsibilities/ Implementation</i></b>	<b><i>Indicators</i></b>
<b>V.7</b>	Providing support to research projects on recent issues in the field of human trafficking	Year 1-3	<b>the respective competent ministries</b>	Research projects
<b>V.8</b>	Publication of articles in special interest magazines	Year 1-3	<b>the respective competent ministries</b>	Publications
<b>V.9</b>	Collection/survey of research studies on the topic of human trafficking as well as updating the existing list	Year 3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/ agencies/institutions/partner organisations	Report
<b>V.10</b>	Preparation and regular updating of a list specifying research topics that may be relevant for the work of the TF-HT	Year 1-3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/ agencies/institutions/partner organisations	Report
<b><u>Objective 3</u></b>				

<b>Review of the measures taken so far by Austria in combating human trafficking</b>				
	<b><i>Actions</i></b>	<b><i>Time-table</i></b>	<b><i>Responsibilities/ Implementation</i></b>	<b><i>Indicators</i></b>
<b>V.11</b>	Preparation of a progress report by the working group on prostitution focusing on human trafficking	Year 3	<b>Federal Ministry for Education and Women's Affairs</b> in cooperation with members of the WG „Prostitution“	Report
<b>V.12</b>	Evaluation of the implementation of the recommendations made by the working group on child trafficking in the framework of the TF-HT	Year 3	<b>Federal Ministry for Family and Youths</b> in cooperation with members of the WG “Child trafficking”	Report
<b>V.13</b>	Evaluation of the implementation of the recommendations made by the working group on labour exploitation in the framework of the TF-HT	Year 3	<b>Federal Ministry of Labour, Social Affairs and Consumer Protection</b> in cooperation with members of the WG „Labour Exploitation”	Report
<b>V.14</b>	Preparation of an annual report on the implementation of the NAP 2015-2017	Year 1-3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/ agencies/institutions/partner organisations	Report
<b>V.15</b>	Preparation of a comprehensive 3-year report on the implementation of the NAP 2015-2017 for submission to the Austrian federal government and the national assembly	Year 3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/	Report

			agencies/ institutions/partner organisations	
<b>V.16</b>	Transmission of information on developments concerning human trafficking, on the impact of the activities aimed at combating trafficking including the collection of statistical data to the EU-Coordinator	Year 1-3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/ agencies/ institutions/partner organisations	Report
<b>V.17</b>	Participation of Austria in international monitoring processes such as in the framework of the Council of Europe (GRETA), United Nations and OSCE	Year 1-3	<b>Federal Ministry for European and International Affairs</b> in cooperation with competent ministries/ agencies/institutions/partner organisations	Report/ Recommendations